

## Message Text

SECRET

PAGE 01 STATE 003466  
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY AF/S:FGWISNER:SBA

APPROVED BY THE SECRETARY

AF:WESCHAUFELE, JR.

S/S- SESTEINER

-----070239Z 098591 /63

O 070220Z JAN 77 ZFF6

FM SECSTATE WASHDC

TO AMEMBASSY LUSAKA NIACT IMMEDIATE

INFO AMEMBASSY DAR ES SALAAM IMMEDIATE

SECRET STATE 003466

NODIS

LUSAKA FOR AMBASSADOR ONLY, DAR FOR EDMONDSON ONLY

E.O. 11652: XGDS-3

TAGS: PFOR, RH

SUBJECT: MESSAGE TO PRESIDENT KAUNDA

1. PLEASE PASS THE FOLLOWING MESSAGE FROM THE SECRETARY  
TO PRESIDENT KAUNDA.

2. "DEAR MR. PRESIDENT: I HAVE BEEN IN FREQUENT  
COMMUNICATION WITH THE BRITISH GOVERNMENT AND HAVE  
FOLLOWED CLOSELY AMBASSADOR IVOR RICHARD'S MISSION TO  
SOUTHERN AFRICA. I CONTINUE TO HOPE THAT HE WILL BE  
ABLE TO DEVELOP WITH YOU, YOUR COLLEAGUES THE FRONT  
LINE PRESIDENTS, THE ZIMBABWEAN NATIONALISTS, THE  
SALISBURY AUTHORITIES AND THE SOUTH AFRICANS AN ACCEPTABLE  
BASIS FOR RECONVENING THE CONFERENCE IN GENEVA AND  
PROCEEDING TO A SETTLEMENT OF THE ZIMBABWEAN QUESTION.

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3. I NEED HARDLY TELL YOU THAT THE UNITED STATES  
RETAINS AN INTENSE INTEREST IN A SOLUTION TO THE  
PROBLEM OF ZIMBABWE. WE REMAIN COMMITTED TO THE RAPID  
ACHIEVEMENT OF MAJORITY RULE WITHIN THE PERIOD AGREED  
TO AT THE GENEVA CONFERENCE. AS I WROTE YOU FROM  
LONDON ON DECEMBER 11, WE SUPPORT THE FORMATION OF A

TRANSITIONAL GOVERNMENT WHICH WILL HAVE MAJORITY AFRICAN  
REPRESENTATION. BRITAIN'S WILLINGNESS TO PLAY AN

IMPORTANT ROLE DURING TRANSITION IS THE NEW ELEMENT IN  
THE SETTLEMENT WHICH YOU HAVE SOUGHT.

I

UNDERSTAND AMBASSADOR RICHARD IS DESCRIBING IN DETAIL  
BRITISH VIEWS ON THIS SUBJECT. THE BRITISH HAVE OUR  
FULL BACKING AND WILL CONTINUE TO RECEIVE OUR SUPPORT.

4. THE BRITISH PROPOSALS, WHICH YOU ARE CONSIDERING,  
ARE NEVERTHELESS A SUBSTANTIAL DEPARTURE FROM THE  
FRAMEWORK WE ORIGINALLY DEVELOPED WHICH BROUGHT SMITH  
TO GENEVA. SOME MEANS TO BRIDGE THE GAP BETWEEN THE  
NEW BRITISH POSITION AND THE ORIGINAL FRAMEWORK MUST BE  
FOUND IF WE ARE TO ACHIEVE RAPIDLY THE SETTLEMENT WE  
ALL SEEK. THE INFORMATION AVAILABLE TO ME INDICATES  
THAT ONE WAY TO BRIDGE THE GAP COULD BE A COMMITMENT  
THAT ONCE AN INTERIM GOVERNMENT HAS BEEN FORMED AND  
INSTALLED IN OFFICE THE WAR WOULD COME TO AN END. AN  
INDICATION OF THIS NATURE, I BELIEVE, COULD HELP TO  
IMPROVE THE ATMOSPHERE IN PRETORIA AND SALISBURY AND MAY  
MAKE IT EASIER TO ELICIT THE ACCEPTANCE OF THE NEW  
BRITISH PROPOSALS. A GUARANTEE OF THIS NATURE WOULD  
MAKE IT EASIER FOR US TO USE OUR INFLUENCE IN PRETORIA  
AND SALISBURY AND WORK TOWARDS AN ACCEPTANCE OF A NEW  
FRAMEWORK FOR A ZIMBABWEAN SETTLEMENT.

5. IN THE DAYS AHEAD, AND ESPECIALLY AT THE TIME THE  
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FRONT LINE PRESIDENTS MEET IN LUSAKA, GREAT IMPORTANCE  
WILL BE ATTACHED TO PUBLIC STATEMENTS WHICH FOLLOW YOUR  
DELIBERATIONS. AN INDICATION THAT THE SEARCH FOR PEACE  
UNDERLINES ALL OUR OBJECTIVES WOULD BE HELPFUL.

6. I UNDERSTAND THAT YOU AND YOUR FELLOW PRESIDENTS  
WILL ALSO BE DISCUSSING THE NAMIBIAN SITUATION. THE  
UNITED STATES REMAINS FIRMLY COMMITTED TO A PEACEFUL  
SETTLEMENT OF THE NAMIBIAN QUESTION AND AN OUTCOME  
WHICH WILL GUARANTEE THE FULL INDEPENDENCE OF NAMIBIA.  
MUCH TIME HAS PASSED, BUT I BELIEVE THE PROPOSALS I  
HAVE DISCUSSED WITH YOU IN THE PAST STILL OFFER AN  
ACCEPTABLE BASIS FOR AN AGREEMENT. I CONTINUE TO HOLD  
TO THE VIEW THAT THE SOUTH AFRICAN GOVERNMENT COULD BE  
PERSUADED TO ACCEPT A FIRM DATE FOR NAMIBIAN INDEPENDENCE,  
A MEETING UNDER UN AUSPICES OF NAMIBIAN PARTIES,  
INCLUDING SWAPO AT AN ACCEPTABLE INTERNATIONAL SITE AND  
A SUBSTANTIAL RELEASE OF POLITICAL PRISONERS. AS I  
HAVE TOLD YOU BEFORE, THE PRESENT WINDHOEK CONFERENCE

WOULD ONLY SEND A REPRESENTATIVE DELEGATION AND SOUTH  
AFRICA WOULD SEND A REPRESENTATIVE WHO WOULD NEGOTIATE  
ALL ISSUES CONCERNING NAMIBIA'S RELATIONS WITH SOUTH

; SECRET

AFRICA. IT IS MY HOPE THAT THE PRESIDENT OF  
SWAPO AND YOUR COLLEAGUES WILL GIVE THESE PROPOSALS  
SERIOUS CONSIDERATION. THEY WILL, IN MY JUDGMENT, LEAD  
INEVITABLY TO NAMIBIAN INDEPENDENCE AND SECURE SWAPO'S  
POSITION. IF YOU, THE PRESIDENTS AND SWAPO AGREE THIS IS  
THE COURSE TO PURSUE, THE UNITED STATES WILL USE ITS  
INFLUENCE TO MAKE SURE THESE VITAL OBJECTIVES ARE  
ACHIEVED.

7. I LOOK FORWARD TO SEEING MARK CHONA IN WASHINGTON  
AND WOULD APPRECIATE AT THE TIME OF HIS VISIT OR BEFORE

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ANY FURTHER VIEWS YOU WISH TO SEND.

8. WITH WARM REGARDS, HENRY A. KISSINGER."  
KISSINGER

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ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

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DRAFTED BY AF:KHSMITH:MN  
APPROVED BY AF:TWSSEELYE  
S/S:MR. SEBASTIAN  
-----080152Z 110186 /73  
O 080053Z JAN 77 ZFF4  
FM SECSTATE WASHDC  
TO AMEMBASSY LONDON NIACI IMMEDIATE

S E C R E T STATE 003466

NODIS  
FOR SEITZ

FOL RPT STATE 003466 ACTION LUSAKA INFO DAR ES SALAAM  
7 JAN QUOTE

S E C R E T STATE 003466

NODIS  
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UNQUOTE KISSINGER

SECRET

NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TEXT, POLITICAL SETTLEMENT, INTERIM GOVERNMENT, DIPLOMATIC COMMUNICATIONS, FOREIGN POLICY POSITION, NEGOTIATIONS, CAT-B  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 07-Jan-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE003466  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** FGWISNER:SBA  
**Enclosure:** FOR AMBASSADOR AND EDMONDSON ONLY  
**Executive Order:** X3  
**Errors:** N/A  
**Expiration:**  
**Film Number:** P840083-0215  
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**From:** STATE  
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**Legacy Key:** link1977/newtext/t19770171/aaaacjrs.tel  
**Line Count:** 294  
**Litigation Code IDs:**  
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**Litigation History:**  
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**Message ID:** da8b30dc-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN NODS  
**Original Classification:** SECRET  
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**Original Previous Classification:** n/a  
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**Reference:** n/a  
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**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 08-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Date:** n/a  
**Review Release Event:** n/a  
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**Review Withdrawn Fields:** n/a  
**SAS ID:** 3643005  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MESSAGE TO PRESIENT KAUNDA  
**TAGS:** PFOR, PDEV, PSDC, RH, US, (KISSINGER, HENRY A), (KAUNDA, KENNETH DAVID)  
**To:** LUSAKA DAR ES SALAAM  
**Type:** TE  
**vdkgwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/da8b30dc-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009